MINUTES OF THE
August 19, 2010 Meeting of the
Easton Planning & Zoning Commission

Members Present: John Atwood, Chairman, and members, Dan Swann.
Linda Cheezum and Tom Moore.

Members Absent: Steve Periconi.

Staff Present: Tom Hamilton, Town Planner, Zach Smith, Current Planner, Lynn Thomas, Long Range Planner and Stacie Rice, Planning Secretary.

Mr. Atwood called the meeting of the Planning & Zoning Commission to order at 1:00 p.m. The first order of business was the approval of the minutes of the Commission's July 15, 2010 meeting. Upon motion of Mr. Swann seconded by Mr. Moore the Commission voted 4-0 to approve the minutes.

The first item of new business was 110 Hanson Street (Bethel A.M.E. Church) requesting sketch site plan review for a 5,375 square foot addition to existing Church. The proposed addition is a new sanctuary replacing the existing sanctuary. Bill Stagg with Lane Engineering explained that the existing sanctuary is located on the second floor which presents problems for the operation of the Church. Mr. Stagg explained that there is no improved off-street parking, however, the grass lot adjacent to the Church is often used for parking. The majority of parking is on-street. The Talbot County Health Department has a large off-street lot located nearby and although the County will not enter into a formal agreement to allow the Church to use this parking, Mr. Stagg stated that it is generally understood that the lot may be used for that purpose. The proposed addition and new storm water management design covers the majority of the grass area. Mr. Stagg stated that stormwater will be managed at the rear of the site. The applicant is requesting a waiver of 83 spaces. The Church is located in the Historic District and the applicant is scheduled to go before the Historic District Commission for their review and approval of the proposed addition. The following were comments from the neighborhood.

<u>Joyce DeLaurentis</u> - Resides on South Street and was concerned with the lack of parking proposed, the condition of Thorogood Lane, noise of the proposed air conditioning units and the lack of landscaping.

<u>Michael Brophy</u>- President of the East End Neighborhood Association stated that he is in favor of the Church expansion and was also concerned with the parking and noise generated from the a.c. units.

<u>Barbara Heatly</u> - Resides directly across the street from the Church stated that the Church has always been good neighbors and is in favor of the expansion but has concerns with the proposed placement of the addition and feels that it does not enhance or fit in to the existing neighborhood.

<u>Mr. Sullivan</u> - Member of Bethel A.M.E. stated that Bethel is a small congregation and has been saving for a long time anticipating the proposed addition.

<u>Sam Gale</u> - Trustee at Bethel A.M.E. stated that during inclement weather no one can park in the grass lot.

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Upon motion of Mrs. Cheezum, seconded by Mr. Moore the Commission voted 4-0 to approve the sketch site plan as presented and to forward a favorable recommendation to the Board of Zoning Appeal for the Special Exception, subject to architectural review/approval by the Historic District Commission, landscaping being placed on Thorogood Lane, a waiver of 83 parking spaces, screening of air conditioning units and a fence being placed around the open water stormwater management area.

The next item was **Lakelands, requesting a PUD Amendment**. Mr. Showalter of Miles & Stockbridge explained they are requesting twenty-four additional units in Block "C" increasing the total units in the block from the twenty-nine currently approved units to a total of fifty-three units. On August 16th the Town Council reviewed another version of the site plan and since the site plan had not been reviewed by the Planning Commission the Staff recommended to President Ford that the Planning Commission review the revised site plan. Mr. Showalter stated Michigan Drive as proposed now has two connections with Beechwood Drive rather than being a cul-de-sac as currently approved. The applicant is proposing the addition of 32 parking spaces referred to as "common parking" which will be paved. They have included a fitness trail and the "tot" lot has been enhanced. The applicant is proposing to improve the pool area of Block "A". Upon motion of Mrs. Cheezum, seconded by Mr. Moore the Commission voted 3-1 (Mr. Swann opposed) to approve the PUD Amendment as presented and to send a favorable recommendation to the Town Council regarding consistency of the request with the Comprehensive Plan..

The next application discussed was 8223 Elliott Road (Giant Food) requesting an amendment to a previously approved PUD Shopping Center (The Shoppes at Easton) to construct a gasoline fueling facility associated with the existing Giant Grocery Store. Mr. Smith explained that in March of 2009 the Planning Commission reviewed a similar request for an 8 pump fuel facility in this same location. The Commission voted 4-1 to approve the project with some modifications and forwarded a favorable recommendation to the Town Council regarding the proposed project's consistency with the Comprehensive Plan. The Council reviewed the project and ultimately permitted the applicant to withdraw the request, however it appeared based on their comments that the Council was not going to approve the project. Ryan Showalter of Miles & Stockbridge explained that the Giant grocery store would now like to construct a 5 pump fuel facility in the existing parking lot of the shopping center. This facility is primarily intended to attract and/or offer a convenience to grocery store shoppers. The proposed architecture would be consistent with the existing shopping center. The design would incorporate brick piers, tan EFIS canopy facing material and a green standing seam metal roofing material. Mr. Showalter explained that the Town's standard for retail parking is one space per 200 square feet of gross floor area equating to a minimum of 566 parking spaces for this site. The plan proposed 525 parking spaces (41 fewer spaces than the current standard). This is 98 fewer spaces than exist on the site today, as these spaces are being displaced by the proposed fuel facility. Mr. Dean Smith of VHB, Inc. explained that the existing center has 3 accesses off of the internal private street between the subject property and Walmart. The applicant is proposing to maintain the 3 existing accesses and does not plan to create additional accesses into the center. The applicant is proposing landscaping around the fuel facility where possible and they plan to persevere as many mature trees as possible.

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They are proposing a 36 square foot monument style sign with a brick base as well as wall mounted signage on the front, and possibly rear, elevation of the proposed canopy. Mr. Smith explained that the existing shopping center has sidewalks only directly in front of the storefronts. The center was not required when constructed to build sidewalks along all adjacent public streets as well as the internal street between this center and the Walmart. The Town's current policy would require sidewalks to be constructed for all of these locations. Mr. Smith stated that the Planning Commission could under their current policy request that this applicant retrofits the center and adjacent street frontages accordingly, or a portion thereof if they feel it is reasonable. Mrs. Cheezum expressed concern that if the Commission allows Giant to have a fuel facility it will open the door for every shopping center/grocery store to want to do the same thing and the Town of Easton would become inundated with fuel facilities. Mr. Swann is concerned with the additional traffic congestion the fuel facility would cause. Mr. Atwood was not in favor of the fuel facility. Upon motion of Mr. Moore, seconded by Mr. Atwood the Commission voted 1-3 to approve the PUD Amendment as proposed and to forward a favorable recommendation to the Town Council regarding the proposed project's consistency with the Comprehensive Plan. Mr. Atwood, Mr. Swann and Mrs. Cheezum voted against the motion.

The next item was **Waterside Village**, **Phase II** requesting PUD sketch plan review to construct a 233, 500 plus square feet of retail, 72 residential apartments as well as a 138 room hotel. Ryan Showalter of Miles & Stockbridge, Peter Clelland of BET Investments, Greg Gamble, Attorney for BET Investments and Bill Stagg of Lane Engineering were present at the meeting. Mr. Smith explained that in May of 2010 the developers of the Waterside Village Shopping Center were before you with a PUD application for Phase II of their project. The staff had met with the developers in March and provided them with 3 pages of comments recommending improvements to this application. Rather than addressing these comments the developer wanted to hear from the Commission to ensure consistency with the staff's direction. At the meeting the Commission reiterated many of the staff's concerns and introduced a few additional issues. At the conclusion of the meeting the developer indicated that they would consider the input they had received, revise the plans and resubmit accordingly.

Mr. Showalter stated that the proposed changes at this time involved the removal of 2 buildings shown on the original submittal (Bldg 'O' – 20,000 square feet of office, and Bldg 'N' 20,000 square feet of retail), and replacing them with two 36 unit apartment buildings (72 units total). The proposed apartment buildings are the same senior buildings proposed as part of the Westport Commons project reviewed by the Commission last month. The developers of the Westport Commons project appear to have decided not to move forward with the Port Street location and feel this location may better accommodate this component of their project at this time. Mr. Smith stated that the staff felt in May, and still feels, the project as proposed is not overwhelmingly consistent with the Comprehensive Plan and that the proposed design does not warrant the entitlement they seek. The proposed incorporation of residential units into this project significantly improves the degree to which the developer complies with the sections of the Comp Plan which encourages mixed use (though he noted that unfortunately to accomplish this all of the proposed office space in Phase II has been removed).

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The Commission was in favor of the residential component of the project. Mr. Swann would prefer a unique layout of the buildings with the buildings on the street and parking in the rear. The applicants stated that they were only looking for Commission comments with regards to the addition of residential units to the project and were not looking for a decision today. No decision was made.

The first item from staff was from Mr. Thomas who explained that earlier in the week he had e-mailed the Commission notice of this item and included three attachments for their review. The first of these was simply the Commission's Annual package of **Zoning Ordinance Amendments**. Mr. Thomas explained the changes that the Council had made following their public hearing on the amendments and the subsequent discussion. The Commission was opposed the changes suggested by the Council regarding the use of trailers for storage. They had no problem with any of the other suggested changes. Accordingly, by motion of Mr. Swann, seconded by Mrs. Cheezum, the Commission voted 3-0 to return the proposed Ordinance Amendments to the Council with the Commission's original proposal substituted for the Council's revision (but with the addition of the definition suggested by the Council) with regards to the use of trailers for storage and with all other revisions suggested by the Council.

The next two attachments to Mr. Thomas' e-mail to the Commission addressed the use of small outbuildings (predominately sheds) as is being practiced at **Easton Market Square**. The Council directed the staff a few months ago to draft changes to legitimize this use. One of the attachments contains the Zoning Ordinance changes that would be necessary to accomplish this. Mr. Thomas explained that these were relatively minor changes and that the more significant changes were to the Building Code, which were contained in the third and final attachment. Mr. Thomas stated that the Commission did not need to take any action relative to the Building Code changes, but that he would pass along any comments they may have to the Building Department. The only comment concerned the time-frames specified in the Code revisions. In the matter of the Zoning changes, upon motion of Mr. Moore, seconded by Mr. Swan, the Commission voted 3-0 to recommend these changes for approval by the Town Council.

The next item was from staff concerning the final plat for **Ashby Commons**, **Phase 2**. Mr. Smith asked the Commission to authorize their Chairman to sign the plat once the Town finds the plans acceptable. Upon motion of Mr. Swann, seconded by Mr. Moore the Commission voted 3-0 to authorize Mr. Atwood to sign the plats for Ashby Commons, Phase 2.

There being no further business the meeting was adjourned at 4:35 p.m. by motion of Mr. Swann, seconded by Mr. Moore.

Respectfully submitted,

Stacie S. Rice Planning Secretary